



In this regard it is reverently submitted that a comprehensive mass awareness programme was launched, the details of which have been previously submitted to this Honourable Court in fulfilment of the directives outlined in the Orders dated 10.09.2024 passed in CP No. D-1526 of 2024 and CP No. D-3503 of 2023 (Vide Annexure "A"). Through these concerted efforts, the Cooperative Department aims to enhance social and economic participation among these communities, ensuring that they have access to necessary resources and support of the Cooperative Department to thrive.

The Cooperative Department, for ensuring circulation of the Act and Judgment of this Honourable Court, further established a dedicated Committee, as outlined in the Notification NO.SO(T)8(914)/2023 dated 29.12.2023 with specific purpose of ensuring the effective and timely implementation of judgment dated 14.11.2023 passed by this Honourable Court in MA No.69 of 2022. This Committee has been tasked with overseeing all related activities and facilitating compliance with the court's directives. An interim report detailing the progress and actions taken by the Committee in this regard has already been submitted to this Honourable High Court for review. For further reference, this report is attached as (Annexure-B). The establishment of this Committee underscores the Cooperative Department's commitment to upholding the rule of law and ensuring that the court's decisions are executed efficiently.

In addition to the initiatives previously mentioned, two significant Annual Development Programme (ADP) schemes have been incorporated into the Provincial Development Portfolio, designed to enhance cooperative efforts and improve operational efficiency within the province. These schemes are as follows:

- I. National Indigenous & Traditional Art (NITA) Crafts Development Multi- Purpose Cooperative Society, Nasarpur (Sr. No. 100): This initiative aims to promote and preserve indigenous and traditional crafts by establishing a multi-purpose cooperative society in Nasarpur. The scheme is designed to empower local artisans by providing them with essential resources, training, and market access to enhance their craft production. By creating a supportive environment for traditional artisans, this project seeks to elevate the socio- economic status of the community while safeguarding cultural heritage.
- II. Digitalization of Records of Cooperative Societies in Karachi (Sr. No. 101): This scheme centers on the digitization of records pertaining to cooperative societies in Karachi. The objective is to streamline administrative processes, enhance record-keeping accuracy, and improve transparency within cooperative operations. By implementing modern digital solutions, the Cooperative Department aims to facilitate more effective data management, reduce bureaucratic delays, and ensure

that members have timely access to crucial information regarding their cooperatives.

These efforts are not a final resort; they will continue until tangible improvements and substantial results are achieved throughout our Province. Accordingly, the Cooperative Department has future plans in place. The Department will persist in implementing awareness programmes aimed at educating marginalized communities, including scheduled castes and women, about the benefits and opportunities offered by the Cooperative Department. Additionally, the Department will strive to propose amendments where necessary to the Sindh Cooperative Societies Act, 2020 and its associated Rules. Initially, the Department plans to focus on amending Section 2 (P) and Section 9 of the Act, 2020, proposing a special designation for societies serving marginalised communities, as well as ensuring the inclusion of a specific percentage of minorities and women among the initial members forming a society.

**SUBMIT A REPORT WITH REGARD TO SOCIETIES ESTABLISHED FOR MARGINALIZED COMMUNITIES LIKE SCHEDULED CASTES/WOMEN.**

I regret to inform you that, to date, no societies have been established specifically for marginalised communities, such as scheduled castes. As the Secretary of the department, I sincerely lament this lack of progress. Unfortunately, there has been a significant absence of engagement from these communities, with no representatives coming forward to express their needs in this regard. However, the recent inquiry from this Honorable Court has served as an important reminder of the need to address these concerns. It has prompted us to reevaluate our approach and commit to taking meaningful action. We assure this Honourable Court that we will actively seek input from marginalised communities moving forward, ensuring their voices are heard and their needs prioritised. Going forward, the Department aims to create a supportive environment that fosters empowerment and inclusion. I am dedicated to working diligently to develop effective strategies that promote the establishment and strengthening of societies for these communities, thereby ensuring compliance with the Court's directives and advancing social equity.

**WHETHER THE PROVINCE OF SINDH HAS TAKEN ANY STEP TO ESTABLISH ANY ECONOMIC SOCIETY IN ORDER TO UPLIFT THE AREAS FALLING WITHIN DIFFERENT SECTORS IN THE PROVINCE OF SINDH?**

It is respectfully submitted that the Cooperative Department of the Government of Sindh has developed and registered a diverse array of Cooperative Societies for the residents of Sindh Province, encompassing nearly every field of life, including



7	MATIYARI	7	3	5			2		6								31	
8	DADU	7	3	6			2		6								23	
9	MIRPUR-KHAS	51	1		3	2	5									1	63	
10	UMAR KOT	46	1	29		16			8				12				112	
11	MITHI		2	8		7	2	1			1					7	28	
12	S.BANAZIR ABAD	16	8	26			15					28				5	98	
13	SANGHAR	33	2	35												2	72	
14	N.FEROZE	11		25					10			23					69	
15	LARKANA		18	4							9						31	
16	JACOBABAD	50															50	
17	SHIKARPUR	23	16	20	5	3	4	3	7	6		15				2	104	
18	KASHMOR	18	2			3	1									1	25	
19	SHAHDAD KOT	4		5													9	
20	SUKKUR	2	26	11			2			3	7			12		4	67	
21	KHAIRPUR MERUS	28	6	15			5		1	4	1	24	2	18		3	107	
22	MIRPUR MATHELO	5	1	5		4	4			3	37						59	
23	SUJAWAL	2	1	9	1	6											19	
TOTAL		320	209	329	27	63	50	4	64	18	62	75	27	19	33	4	41	1345

Unfortunately, most Cooperative Societies, aside from those focused on housing, have ceased operations and become dormant or non-functional due to a lack of financial grants and assistance. It is clear from the details provided that the Sindh Cooperative Societies Act, 2020 and the Cooperative Rules, 2020 are not limited to addressing only Cooperative Housing Societies; they are also well-equipped to fulfill the objectives and requirements of the broader cooperative movement.

Albeit the proactive steps have been taken by the Cooperative Department, Government of Sindh as per the directives of this Honourable Court. These efforts focus on the creation and promotion of Cooperative Societies aimed at empowering marginalised communities such as women, scheduled castes, and the labour class. Significant proposals, including the revival of the Sindh Provincial Cooperative Bank and the

establishment of handicraft centers and consumer stores, are in place. Financial and legislative support mechanisms are being developed to ensure the success of these initiatives, with further plans for record digitization and support.

SD/-  
MUHAMMAD NAWAZ SOHOO, PAS  
SECRETARY TO GOVT OF SINDH  
Cooperative Department”

**“COMPLIANCE REPORT OF ORDER DATED 28.09.2024  
(ON BEHALF OF THE CHIEF SECRETARY SINDH)”**

It is most respectfully submitted that, in the Order dated 28.09.2024, references were made to two previous orders issued in CP No. 5069 of 2023 and MA No. 69 of 2022, dated 22.05.2024 and 14.11.2023, respectively. In the earlier order, the matter at hand concerned the conversion of land from a Cooperative Farming Society to industrial use. Consequently, the Senior Member of the Board of Revenue was directed to formulate the necessary policy in close consultation with the undersigned and the Registrar of Cooperative Societies regarding residential purposes under the Cooperative Societies Act. As the Secretary of the Cooperative Department, I have consistently expressed my willingness to engage in close consultation with the Senior Member of the Board of Revenue. However, I am not aware of whether any policy, as requested by this Honorable Court, has been formulated by the Senior Member or established by the Board of Revenue.

Regarding the second part of the Order dated 28.09.2024, which references the Order dated 14.11.2023 issued in MA No. 69 of 2022, various directives have been issued to the Chief Secretary of Sindh. These directives include the formation of a high-level committee composed of prominent stakeholders. The committee's primary objectives are to ensure the implementation of the Act 2020 in both letter and spirit, and to amend the Rules 2020 accordingly. In this context, the Secretary of Law has also been tasked with ensuring that the Rules are formulated in alignment with the spirit of the Act 2020.

It is more submitted that in accordance with the directions issued by this Honorable High Court in CP No. D-2604/2024, dated 28-09-2024, the undersigned has been directed vide letter No. SO(LEGAL-II)/SGA&CD/41-24/2024 dated 08-10-2024 as follows:

*"I am directed to refer to the subject noted above and to forward herewith a copy of order dated 28th September, 2024 passed by the Honourable High Court of Sindh, Karachi in the subject constitution petition and to request to kindly submit report on behalf of Chief Secretary Sindh on or before 12-10-2024 as you are the Member of the*

*Committee constituted under the Chairmanship of Chairman, Planning & Development Board.*

Thus, the undersigned, both on my own behalf and on behalf of the esteemed Chief Secretary of Sindh, hereby submit the compliance report as follows:

**FORMATION OF A HIGH-LEVEL COMMITTEE COMPOSED OF PROMINENT STAKEHOLDERS WITH PRIMARY OBJECTIVES TO ENSURE THE IMPLEMENTATION OF THE ACT 2020 IN BOTH LETTER AND SPIRIT, AND TO AMEND THE RULES 2020**

It is respectfully submitted that worthy Chief Secretary Sindh, vide Notification No.SO(C-IV)SGA&CD/4-86/2023 Karachi dated 8th December, 2023 was pleased to constitute a committee consisting of the members as desired. Ultimately the notified committee held a meeting on 03.01.2024 and second meeting was held on July 12, 2024, to address the Honorable Court's directives in M.A. No. 69 of 2022, concerning Meerut C.H.S. Ltd. versus the Province of Sindh and others. Chaired by the head of Sindh's Planning & Development Board, the meeting brought together representatives from key government departments, officials from Sindh Bank Limited, and independent experts in cooperative finance, all focused on revitalizing Sindh's cooperative sector.

The meeting began with an assessment of the current state of cooperatives in Sindh, emphasizing the urgent need for legislative reform. The Cooperative Department outlined its efforts to amend the Cooperative Act and Rules, which are currently under review by the Advocate General and Law Department, expected to conclude within three weeks.

A significant discussion centered on financing cooperatives, highlighting the necessity for innovative funding mechanisms. While Sindh Bank representatives detailed their lending criteria, there was a consensus on the importance of enhancing collaboration with cooperatives to facilitate credit access. The idea of reviving the defunct Sindh Cooperative Bank was ultimately rejected due to past debts, with a focus instead on the government adopting a supportive, non-financial role.

The issue of dormant cooperatives was also addressed, leading to a consensus on the need for in-depth research to identify and tackle systemic obstacles, including benchmarking against successful cooperative models in other regions. Concerns about land allocation practices and their impact on loan security were raised, prompting a planned joint meeting between the Cooperative Department and Sindh Bank.

The meeting concluded with the establishment of a clear action plan, detailing timelines for critical tasks, including legislative amendments and research into cooperative dormancy, all to be completed within three weeks. This

proactive approach aims to fulfill the Court's directives and foster a thriving cooperative sector in Sindh. The copy of the Notification of constitution of High Level Committee, the Minutes of Meeting dated 03-01-2024 and the Minutes of Meeting dated 12-07-2024 are attached as (Annexure A, B & C) respectively. A follow-up report on progress will be submitted to the Court in due course.

**TO ENSURE THE SINDH COOPERATIVE SOCIETIES ACT, 2020 AND THE JUDGMENT OF THIS HONORABLE COURT IS WIDELY CIRCULATED ENABLING THE DESERVED PERSONS TO HAVE THE FRUIT OF THE ACT**

In this regard it is reverently submitted that a comprehensive mass awareness programme was launched, the details of which have been previously submitted to this Honourable Court in fulfilment of the directives outlined in the Orders dated 10.09.2024 passed in CP No. D-1526 of 2024 and CP No. D-3503 of 2023 (Vide Annexure "D"). Through these concerted efforts, the Cooperative Department aims to enhance social and economic participation among these communities, ensuring that they have access to necessary resources and support of the Cooperative Department to thrive.

The Cooperative Department, for ensuring circulation of the Act and Judgment of this Honourable Court, further established a dedicated Committee, as outlined in the Notification NO.SO(T)8(914)/2023 dated 29.12.2023 with specific purpose of ensuring the effective and timely implementation of judgment dated 14.11.2023 passed by this Honourable Court in MA No.69 of 2022. This Committee has been tasked with overseeing all related activities and facilitating compliance with the court's directives. An interim report detailing the progress and actions taken by the Committee in this regard has already been submitted to this Honourable High Court for review. For further reference, this report is attached as (Annexure-E). The establishment of this Committee underscores the Cooperative Department's commitment to upholding the rule of law and ensuring that the court's decisions are executed efficiently,

In addition to the initiatives previously mentioned, two significant Annual Development Programme (ADP) schemes have been incorporated into the Provincial Development Portfolio, designed to enhance cooperative efforts and improve operational efficiency within the province. These schemes are as follows:

1. National Indigenous & Traditional Art (NITA) Crafts Development Multi-Purpose Cooperative Society, Nasarpur (Sr. No. 100): This initiative aims to promote and preserve indigenous and traditional crafts by establishing a multi-purpose cooperative society in Nasarpur. The scheme is designed to empower local artisans by providing them with essential resources, training, and market access to enhance



their craft production. By creating a supportive environment for traditional artisans, this project seeks to elevate the socio-economic status of the community while safeguarding cultural heritage.

II. Digitalisation of Records of Cooperative Societies in Karachi (Sr. No. 101): This scheme centers on the digitisation of records pertaining to cooperative societies in Karachi. The objective is to streamline administrative processes, enhance record-keeping accuracy, and improve transparency within cooperative operations. By implementing modern digital solutions, the Cooperative Department aims to facilitate more effective data management, reduce bureaucratic delays, and ensure that members have timely access to crucial information regarding their cooperatives.

These efforts are not a final resort; they will continue until tangible improvements and substantial results are achieved throughout our Province. Accordingly, the Cooperative Department has future plans in place. The Department will persist in implementing awareness programmes aimed at educating marginalized communities, including scheduled castes and women, about the benefits and opportunities offered by the Cooperative Department. Additionally, the Department will strive to propose amendments where necessary to the Sindh Cooperative Societies Act, 2020 and its associated Rules. Initially, the Department plans to focus on amending Section 2 (P) and Section 9 of the Act, 2020, proposing a special designation for societies serving marginalised communities, as well as ensuring the inclusion of a specific percentage of minorities and women among the initial members forming a society.

**SUBMIT A REPORT WITH REGARD TO SOCIETIES ESTABLISHED FOR MARGINALIZED COMMUNITIES LIKE SCHEDULED CASTES/WOMEN**

I regret to inform you that, to date, no societies have been established specifically for marginalised communities, such as scheduled castes. As the Secretary of the department, I sincerely lament this lack of progress. Unfortunately, there has been a significant absence of engagement from these communities, with no representatives coming forward to express their needs in this regard. However, the recent inquiry from this Honorable Court has served as an important reminder of the need to address these concerns. It has prompted us to reevaluate our approach and commit to taking meaningful action. We assure this Honourable Court that we will actively seek input from marginalised communities moving forward, ensuring their voices are heard and their needs prioritised. Going forward, the Department aims to create a supportive environment that fosters empowerment and inclusion. I am dedicated to working diligently to develop

effective strategies that promote the establishment and strengthening of societies for these communities, thereby ensuring compliance with the Court's directives and advancing social equity.

**WHETHER THE PROVINCE OF SINDH HAS TAKEN ANY STEP TO ESTABLISH ANY ECONOMIC SOCIETY IN ORDER TO UPLIFT THE AREAS FALLING WITHIN DIFFERENT SECTORS IN THE PROVINCE OF SINDH?**

It is respectfully submitted that the Cooperative Department of the Government of Sindh has developed and registered a diverse array of Cooperative Societies for the residents of Sindh Province, encompassing nearly every field of life, including education, farming, credit, and agriculture. These efforts are aimed at realising the true spirit of the cooperative movement, which includes:

I. HOUSING COOPERATIVE SOCIETY

II. MULTI PURPOSE COOPERATIVE SOCIETY

III. CREDIT COOPERATIVE SOCIETY

IV. FARMING COOPERATIVE SOCIETY

V. LADIES/WOMEN COOPERATIVE SOCIETY CREDIT COOPERATIVE SOCIETY

VI. YOUTH COOPERATIVE SOCIETY

VII. MODEL AGRICULTURE COOPERATIVE SOCIETY

VIII. MARKETING COOPERATIVE SOCIETY

IX. EDUCATION COOPERATIVE SOCIETY

X. VILLAGE SERVICE/ORGANIZATION COOPERATIVE SOCIETY

XI. UNION COUNCIL AGRI COOPERATIVE SOCIETY

XII. WELFARE COOPERATIVE SOCIETY

XIII. FARM AGRICULTURE COOPERATIVE SOCIETY

XIV. FISHERMAN COOPERATIVE SOCIETY

XV. OTHERS COOPERATIVE SOCIETY

Details are given as under.

S.NO.	DISTRICT	Agri Cooperative Sty	Housing Coop Sty	Multi-purpose Cooperative Sty	Credit Cooperative Sty	Farming Cooperative Sty	Ladies Cooperative Sty	Youth Cooperative Sty	Model Agri Cooperative Sty	Marketing Cooperative Sty	Education Cooperative Sty	Village Service/Orgniza Cooperative Sty	Union Council Agri Cooperative Sty	Welfare Cooperative Sty	Farmer Agri Cooperative Sty	Fisherman Cooperative Sty	Other Cooperative Sty	Total
1	HYDERABAD		65	4	17	1	8				6			7			2	110
2	JAMSHORO	3	46	12		2			6						3			72
3	THATTA	6	8	6		2-	2									4	9	48
4	BADIN	8		38		9			26	2	1		10				1	95
5	T.M. KHAN		1	16													1	18
6	TANDO ALLAHYAR	7	2	25	1												3	38
7	MATIYARI	7	3	5			2		6									31
8	DADU	7	3	6			2		6									23
9	MIRPUR-KHAS	51	1		3	2	5										1	63
10	UMAR KOT	46	1	29		16			8					12				112
11	MITHI		2	8		7	2	1			1						7	28
12	S.BANAZIR ABAD	16	8	26			15					28					5	98
13	SANGHAR	33	2	35													2	72
14	N.FEROZE	11		25					10			23						69
15	LARKANA		18	4							9							31
16	JACOBABAD	50																50
17	SHIKARPUR	23	16	20	5	3	4	3	7	6		15					2	104
18	KASHMOR	18	2			3	1										1	25
19	SHAHDAD KOT	4		5														9
20	SUKKUR	2	26	11			2			3	7				12		4	67
21	KHAIRPUR MERUS	28	6	15			5		1	4	1	24	2		18		3	107
22	MIRPUR MATHELO	5	1	5		4	4			3	37							59

23	SUJAWAL	2	1	9	1	6											19	
	TOTAL	320	209	329	27	63	50	4	64	18	62	75	27	19	33	4	41	1345

Unfortunately, most Cooperative Societies, aside from those focused on housing, have ceased operations and become dormant or non-functional due to a lack of financial grants and assistance. It is clear from the details provided that the Sindh Cooperative Societies Act, 2020 and the Cooperative Rules, 2020 are not limited to addressing only Cooperative Housing Societies; they are also well-equipped to fulfill the objectives and requirements of the broader cooperative movement.

Albeit the proactive steps have been taken by the Cooperative Department, Government of Sindh as per the directives of this Honourable Court. These efforts focus on the creation and promotion of Cooperative Societies aimed at empowering marginalised communities such as women, scheduled castes, and the labour class. Significant proposals, including the revival of the Sindh Provincial Cooperative Bank and the establishment of handicraft centers and consumer stores, are in place. Financial and legislative support mechanisms are being developed to ensure the success of these initiatives, with further plans for record digitization and support.

SD/-  
 MUHAMMAD NAWAZ SOHOO, PAS  
 SECRETARY TO GOVT OF SINDH  
 ON BEHALF OF CHIEF SECRETARY SINDH”

*Further*, Secretary Cooperative Department contends that in compliance of judgment of this Court dated 14.11.2023 passed in Miscellaneous Appeal No.69/2022 (*M/s. Meerut Cooperative Housing Society Ltd V/S Shahid Akhtar Qureshi and others*), the Department is working on **necessary amendments** in view of guidelines set forth by the referred judgment of this Court to achieve the basic concept of the Cooperative Societies for marginalized communities including women, labourers, *harees* & scheduled castes. *Further contends that* the Sindh Cooperative Housing Authority Ordinance 1982 is not effective after the enactment of the Sindh Cooperative Societies Act of

2020, *therefore* the Ordinance may either be repealed or relevant provisions incorporated into the 2020 Act.

*Although* the Chief Secretary, Sindh and the Secretary Cooperative Department have submitted reports pertaining to the matter *however*, it is evident from the available record as well as from the various episodes of litigation regarding the Cooperative Department's matters that there appears to be a lack of genuine effort and commitment on the part of the departments in fulfilling its responsibilities. This lack of diligence has led to undue delays in effectuating the requisite reforms. It is further noted that in July 2024, the Chief Secretary, Sindh had already requested a *90-day extension* in **MA No. 69 of 2022**. *However*, despite the passage of this extended period, the requisite tasks have yet to be accomplished. *Accordingly*, the Chief Secretary, Government of Sindh, and the Secretary, Cooperative Department, are strictly directed to finalize the work without any further delay. A comprehensive compliance and progress reports shall be submitted to this Court on the next date of hearing.

2. *At this juncture*, the **Senior Member, Board of Revenue, Sindh** is also directed to draft a policy for land allotment pertaining to housing schemes and welfare purposes, in collaboration with the Cooperative Department. This policy must be framed in accordance with the guidelines provided in the referred judgment, ensuring transparency and equitable distribution of land, particularly for marginalized communities. The finalized policy shall be submitted to this Court on the next date of hearing.

3. *Candidly*, in other provinces except Sindh such housing authority law is not available and all relevant laws, even for housing purposes, enacted to uplift *harees*/labourers/scheduled caste and low income segment, under the concept of cooperative being secondary component and can be launched in the provinces.

4. *In view of the above*, the Cooperative Department, Province of Sindh shall ensure compliance with the judgment of this court as referred as well as submit a proposed draft of legislation before the relevant authorities including this court.

***Being part heard*** to come up on **30.11.2024** at **11.00 a.m.** Interim orders are to continue till the next date of hearing. Learned Additional MIT-II shall ensure the compliance of the order in letter and spirit.

**J U D G E**

**J U D G E**

IK