ORDER SHEET IN THE HIGH COURT OF SINDH BENCH AT SUKKUR Constitution Petition No. D-212 of 2024

(Sajjad Hussain Vs. Province of Sindh & others)

DATE OF HEARING ORDER WITH SIGNATURE OF JUDGE

Before;

Adnan-ul-Karim Memon, J; Muhammad Abdur Rahman, J;

Date of hearing and order: 25-04-2024.

Mr. Muzaffar Ali Dehraj, advocate for the petitioner. Mr. Shaharyar Imdad Awan, Assistant A.G, Sindh along with SIP Ali Murad Narejo from SSP Khairpur and Inspector Muhammad Akhtar Pathan from DIGP Sukkur.

<u>O R D E R.</u>

Through this petition, the petitioner has approached this Court for his appointment as a Police Constable in Sindh Police as per his offer letter dated 19.10.2023 issued by the Senior Superintendent of Police, Khairpur Mirs.

2. The facts, from a birds-eye view, are that in the year 2022, the petitioner applied for the post of Police Constable in the Sindh Police Department and after fulfilling all the formalities, he was issued the offer letter dated 19.10.2023. As per the petitioner, he continuously approached the respondent police department for his appointment letter and to join his duty but he was not allowed on account of the pendency of two FIRs bearing No. 245/2016 under section 337A-(i), 337L-(ii), 337H-II, 506/2, 147, 148, 149 PPC and FIR No. 129/2017 under section 337A-(i), 506/2, 147, 148, 149 PPC of PS A Section @ Shah Abdul Latif, Khaipur registered against him; and after acquittal from the aforesaid cases vide orders dated 21-12-2023 passed by the learned IVth Civil Judge & Judicial Magistrate Khairpur in Crl. Case No. 27/2017 and order dated 03-03-2021, the

petitioner approached the respondents for joining the duty, however, his applications were forwarded to the IGP Sindh vide letter dated 06.02.2020 and 02.03.2020, but all in vain, compelling him to approach this court on 24.08.2020.

3. When confronted to the learned counsel for the petitioner that the Supreme Court in the case of *President National Bank of Pakistan* Vs. Waqas Ahmed Khan (2023 SCMR 766) has declined relief to the private respondent in that case on the premise that sanctity cannot be accorded to acquittal under section 249-A or 265-K Cr.P.C. Furthermore the Supreme Court in the case of *Faraz Naveed Vs* District Police Officer Gujrat 2022 SCMR 1770 has held that the police force is a disciplined force with cumbersome accountability and responsibility of maintaining law and public order in the society and populace, therefore, any person who wants to be part of the disciplined force should be a person of utmost integrity and uprightness with unimpeachable/spotless character and clean antecedents; that despite the acquittal, it is the privilege and prerogative of Sindh Police Force. So, it is for the department to examine fairly and equitably whether the petitioner has been completely exonerated or not and his further induction may not become a constant threat to the discipline of the police force and public confidence and may also not demoralize and undermine the environment and frame of mind of the upright and righteous members of the force, therefore a person having criminal antecedents would not be fit to be offered or appointed in Police Force.

4. At this stage learned counsel has referred to orders dated 21-12-2023 and 03-03-2021 passed by the learned IVth Civil Judge & Judicial Magistrate Khairpur in Crl. Cases No. 27/2017 and 111/2017, whereby he has been acquitted under Section 345 (6) Cr.P.C. He further submits that the ratio of the judgment of the Supreme Court as well as this Court in Constitution Petition No. D-6135/2023 (*Re. <u>Abdul Ghani Vs. P.O Sindh</u>) & other* connected

petitions does not apply to his case as the petitioner had already been acquitted in one case before applying for the post however second case remained pending and culminated into his acquittal in 2023 as such the applicant cannot be disqualified to ask for appointment letter for the subject post. Learned counsel referred to the case of <u>Director General Intelligence Bureau Islamabad Vs.</u> Muhammad Javed (2012 PLC CS 913) argued that the acquittal of a Civil Servant based on compromise could not be taken as his disqualification as this cannot be labeled as his conviction to entail consequences of his disqualification from service. He added that the law does not restrict such appointment in civil/public service on account of past criminal record, however, Section 15 of the Sindh Civil Servants Act, 1973 provides that no person convicted for an offense involving moral turpitude shall unless the government otherwise direct, be appointed to a civil service or post, which is not the case in hand. he argued that the petitioner was recommended by the recruitment committee for the post of Police Constable (BPS-05) in Sukkur range, and to date said offer letter is still intact, however, his appointment order has been withheld by the police department on account of past criminal record as discussed supra from whom the petitioner, has already been acquitted by the learned trial Court based on compromise. Learned further submitted that the involvement of a person in a criminal case does not mean that he is 'guilty'. He is still to be tried in a Court of law and the truth has to be found out ultimately by the Court where the prosecution is ultimately conducted. Learned counsel next argued that it is wellsettled law that once the aspirant candidate is acquitted in the criminal case, then on this very charge, he cannot be awarded any punishment by the recruitment agency because acquittal is for all future purposes. Learned counsel relied upon the case of *the District* Police Officer Mainwali and 2 others v. Amir Abdul Majid, 2021 SCMR **420**, and argued that the aforesaid proposition has already been set at naught by the Supreme Court as such this court is not required to

disagree with the ratio of the judgments discussed supra. He prayed for allowing the petition.

5. The learned Additional Advocate General argued that it was established on record that the petitioner had a criminal history, therefore, he cannot be a member of the disciplined force and does not deserve any leniency by this Court as this would hurt other members of the force if he is allowed to join the police force. Learned AAG further submitted that the case of the petitioner was placed before the Sindh Police Recruitment Board in the meeting held on 08.02.2022 for reconsideration and the Board withdrew its recommendation dated 29.1.204 regarding the appointment of the petitioner as Police Constable in Sukkur Range. He prayed for the dismissal of the instant petition.

6. We have heard learned counsel for the parties and perused the record with their assistance.

7. This Court has already discussed the subject issue involved in the present proceedings in the case of <u>Abdul Ghani</u> supra, after going through the judgments of the Supreme Court in the cases of National Bank and Faraz Naveed (Supra) held as under:-

"15. In view of hereinabove facts and circumstances of the case and by following the dicta laid down by the Hon"ble Supreme Court as above we are of the view that strict application of Section 15 of the Act without reading it with the proviso to Section 6(3) ibid, is not appropriate to accommodate the Petitioners (except those who have been discharged by the Courts in "C" class) in any Employment with the Police Department as their antecedents and character does not appear to be satisfactory as per the criterion laid down by law as well as the judgments of Supreme Court; hence, their petitions are liable to be dismissed and it is so ordered. Insofar as the cases wherein the Police Report filed under Section 173 Cr.P.C. have been cancelled in "C" class, are concerned, the opinion formed by this Court shall not apply and their cases may be considered by the Respondents in accordance with law without being influenced by the above findings. Their petitions are allowed to this extent."

8. Since the Supreme Court has decided the issue involved in the present proceedings as such the decisions rendered by this Court in various Constitution Petitions cannot be cited as binding precedent and relied upon in the presence of the judgment of the Supreme Court, for the reason that under the command of the Constitution and law, the Supreme Court has complete power to interpret laws, and its decisions are binding on all other courts in Pakistan as per Article 189, as such it is necessary for this Court to have look at the decisions of the Supreme Court, firstly in the case of <u>National Bank</u> (Supra), the issue before the Supreme Court was that the employee at the time of his appointment with the Bank was involved in a criminal case which fact was concealed by him, whereas, some proceedings were initiated against him for such concealment and during this process he was acquitted by the Court under Section 265-K Cr.P.C. The employee approached the learned Peshawar High Court and his petition was allowed by directing the Bank to allow him to join. The Bank appealed to the Supreme Court and after examination of the facts as well as the law, it was held that notwithstanding the acquittal of the employee under Section 265-K Cr.P.C., it is settled law that even if the allegations leveled in the FIR are admitted to be false, even then without recording of evidence, it cannot be said that there was no probability of conviction of the accused. It was further held that the same sanctity cannot be accorded to an acquittal at an intermediary stage such as under section 249-A or 265-K, Cr.P.C. as available for those recorded and based on full-fledged trial after the recording of evidence. The entire focus of the Supreme Court was that the employer cannot be forced to accept an employee as a cashier in its Bank who had been involved in a criminal matter, even though he was acquitted under Section 265-K Cr.P.C. The second case of *Faraz Naveed* (Supra) pertains to the Police Department and is more squarely applicable to the cases at hand. In that case, the petitioner was appointed as ASI in the Police Department and was thereafter indicted in an FIR and

was awarded a death sentence; however, his Criminal Appeal was allowed by the Lahore High Court and he was acquitted on the benefit of the doubt. During the time he was in jail, he was served with a show cause notice and was dismissed from service. After acquittal, he filed a departmental Appeal which was dismissed, and thereafter, he filed a Service Appeal in the Punjab Service Tribunal which was also dismissed and the matter came before the Supreme Court. The Supreme Court after a threadbare examination of the facts, law as well judgments from ours and Indian jurisdiction was pleased to dismiss the Appeal. While doing so it was held that if the acquittal is found as a result of extending the benefit of the doubt or some other technical reasons, there is no bar for initiation of departmental inquiry and it is the prerogative; rather an onerous responsibility of the employer to consider nature of the offense for an appropriate action interdepartmentally. It was further held that despite acquittal in criminal proceedings, a person can still be found to have committed misconduct in the departmental proceedings as both are independent.

9. Primarily, the police force is a disciplined force; it shoulders the great responsibility of maintaining law and order and public order in the society; that people repose great faith and confidence in it; that it must be worthy of that confidence; that in recent times, the image of the police force is tarnished and instances of police personnel behaving in a wayward manner by misusing power are in Public domain and are a matter of concern. This factual position is also a cause of great concern these days in our Country as well.

10. On numerous occasions, we come across the involvement of Police personnel in routine as well as heinous crimes, and even if they are apprehended, are let off by the Courts due to faulty and supportive investigation by their brethren by extending the benefit of the doubt. 11. Taking guidance from these observations, it is observed that this must stop and Courts are also required to play their part and let this issue be decided by the Executive / Appointing Authority which in all fairness is in a much better position to ascertain facts and the relevant ground realities. They have already constituted respective high-powered Committees under Sindh Recruitment Rules 2022 to examine such cases threadbare, and thereafter take an appropriate decision in this regard. There may be a situation in which any of these persons may become eligible for an appointment if the Committee so decides and recommends. The said Committee can always examine the contents of the FIR, the nature of the offense, and the behavior of the accused towards Courts and law and so forth. The Courts showing restraint shall let the concerned Authority exercise its discretion and be also responsible for such appointment, if any. However, in the present case, this exercise has already been undertaken and the earlier recommendation has been withdrawn vide order dated 29.1.204.

12. Touching the basic Provision of Section 15 of Sindh Civil Servants Act, 1973, this Court has already held that this section cannot be read in isolation as even if a person has been appointed being qualified in terms thereof, such an appointment being on probation for a certain period has to be formally confirmed under Section 7 of the Act, subject to fulfillment of the proviso to Section 6(3) of the Act which provides that in the case of initial appointment to a service or post, a civil servant shall not be deemed to have completed his period of probation satisfactorily until his character and antecedents have been verified as satisfactory in the opinion of the "appointing authority". Therefore, even a probationer can be refused confirmation if he does not fulfill the criteria laid down above, therefore, it is not appropriate, at this stage, to accommodate the Petitioner in the Police Force as his antecedents and character do not appear to be satisfactory for the reason that when he applied for the post of Constable, he failed to disclose his pending criminal case and after obtaining offer letter, when his antecedents were checked,

it was transpired that he was indulged in injury cases in 2016 and 2017; and after that he entered into compromise with the complainant party in both the cases and obtained acquittal order under section 345(6) Cr.PC, one earlier and the second one later on in 2023. Prima facie, his antecedents, and character do not meet the criterion laid down by law as well as the judgments of the Supreme Court; hence, this Court cannot come to rescue the petitioner and direct the respondent police department to accommodate him in Police Force as Constable as they have already declined the request of the petitioner vide order dated 29.1.204 in terms of the decisions of the Supreme Court.

13. In view of hereinabove facts and circumstances of the case and by following the dicta laid down by the Supreme Court as above, the petitioner cannot be granted relief as prayed, therefore this petition is dismissed along with the pending application(s).

Judge

Judge